

Helping Children and Families in North Lincolnshire 2020/24

Refreshed December 2021



Slides

- **SLIDE 3**: Introduction and Context
- **SLIDE 4**: Purpose of this Document
- SLIDE 5: Levels of Need
- **SLIDE 6:** One Family Approach Practice Model
- **SLIDE 7:** Early Help in North Lincolnshire
- **SLIDE 8:** Decision-making about Levels of Need
- SLIDE 9: Levels of Need Universal (Self Help and Enablement) Overview
- **SLIDE 10:** Levels of Need Targeted (Focused and Preventative) Overview
- **SLIDE 11/12:** Levels of Need Specialist (Protection) Overview
- **SLIDES 13:** Closing Statement and Contacts
- Appendices:
- **1** National and Local Context and Drivers
- **2** Levels of Need Descriptors

Welcome to our One Family Approach – Helping Children and Families in North Lincolnshire 2020/24 document.

Under the auspices of the Integrated Children's Trust partners, our North Lincolnshire **Children's and Families Strategy 2020/24** clarifies our integrated **One Family Approach** and commissioning intent in relation to health, social care and education for children, young people and families.

Children, young people, families and communities are at the heart of what we do and we are proud to acknowledge and celebrate the positive outcomes achieved to date and the strength of partnership working. We are ambitious for the future and for our children and young people, and we have high expectations of ourselves as partners, working with children, families and communities, to improve outcomes (to be safe, well, prosperous and connected). We want to build on the collective strengths of our people and place to innovate and change through integration and system redesign. In North Lincolnshire, our One Family Approach aims to create **a system that works for all children, young people and families** where we work together to provide and commission integrated services for children and young people.

Our ambition is for children to be **in their family, in their school and in their community.** As partners take a One Family Approach across North Lincolnshire, we want children, young people and families to be able to build upon their strengths and their resilience to find or be enabled to find solutions when things are not going so well. They should be able to access available information, advice, guidance and be enabled to maximise their potential and enhance their life chances. We want all children and families to have a sense of belonging and equality of opportunity and through our integrated working, we will address inequalities and enable those more in need to achieve positive outcomes. Where there are significant concerns, we want children, young people and families to be able to access swift, creative and flexible help so they can remain independent. We will protect children and young people with an aim to build resilience and help them live within their family, attend their school and be a part of their community.

This **One Family Approach - Helping Children and Families in North LincoInshire 2020/24** sets out how services support children, young people and families to participate, find help online and in their networks and communities, to be resilient, stay safe and independent. This includes a key role for the three statutory partners – **Police/Clinical Commissioning Group/Council -** and other relevant partners on how we **safeguard** children.

We want children, young people and families to be supported by a workforce that is resilient, confident, competent and with authorisation to do what they think is the right thing to do without escalating children and families unnecessarily through a range of organisational systems and referral processes when the day to day contact with trusted professionals can make the difference. We will listen to families, work to build upon the child and family's strengths, help them find solutions and only when necessary consult with others to seek assurance, check they're doing the right thing and continue to support the child and family. We want to create equality of opportunities by acknowledging inequalities and removing barriers and we will prioritise services to our most vulnerable children and young people so they have fair and equitable opportunities to be the best they can be, irrespective of their background and circumstances. We will develop an integrated workforce, one that works with the whole family and where we reduce unnecessary duplication of professionals involved with a child and family and family. We will do so by implementing an agreed practice model, based in psychological approach to consultation and formulation where the initial contact both with the child and family and or professional is one of enablement.

By listening, learning, reviewing and adapting; by taking account of the performance data and intelligence, by listening to our children, young people, families and taking account of the **Children's Challenge 2020/24**, we have identified specific areas of focus on which we want to 'shine a light' for commissioning and partnership action.

Purpose of this Document

This document meets the requirements of Working Together to Safeguarding Children 2018 by setting out the levels of need (thresholds) in North Lincolnshire, in the context of our broader system for early help and protection and fulfils the Safeguarding Partners' responsibility to publish a threshold document.

This document also underpins the One Family Approach – Children's and Families Strategy 2020/24 and associated planning and commissioning arrangements.

Specifically, this document:

- sets out our local definitions of levels of need, in line with our organisational model
- sets out guidance to professionals about providing early help and making decisions about levels of need
- introduces our One Family Approach Practice Model which provides the framework for how the provision of help and protection should be undertaken across the partnership
- introduces the One Family Approach Risk Outside the Home Approach for how the provision of help and protection should be taken to reduce the risks children face
 outside the family home (full copy can be accessed via the Children's MARS website)
- sets out the principles which underpin multi agency practice in North Lincolnshire

Levels of Need

Our North Lincolnshire organisational model places children, young people, and families at the centre of a system that works for all, where the earliest help is to enable families to access information and self-help, in their communities. For those more in need, targeted early help prevents escalation and enables resilience and independence, to achieve positive outcomes. Where required, specialist agency involvement and protection is swift, responsive, and effective, leaving the child's family and network stronger.

Note - the levels of need are aligned to threshold indicators later in this document.

Universal (Self Help and Enablement)

Within the right conditions and local offer, through taking self responsibility, children, young people and families; actively participate in and are supported by their schools and communities; access available information, amenities, settings and services that are accessible to all to help themselves to raise awareness, develop skills and resilience and enable behaviour changes that will contribute to them being safe, well, prosperous and connected, without the need for interventions; actively engage with proactive, preventative, health promoting services and receive the benefits of early intervention and support to maximise their health, wellbeing and resilience, as well as improving health outcomes and reducing inequalities.

Within specific populations, schools, communities, community hubs and area wide

> Children, Young People, Families, Schools, Communities

Targeted (Focused and Preventative)

Children, young people and families are entitled to equality of opportunity and through schools, individual agency/multi agency/locality based integrated working, children, young people and families are helped, supported and empowered to enable behaviour changes that will build resilience, enable self help and contribute to them being safe, well, prosperous and connected, preventing the need for more specialist help.

Within specific populations, schools, communities, community hubs and area wide for those who seek out and/or are identified as requiring additional help via consultation / formulation Within specific populations through targeted, intensive home visiting and evidence based interventions

Specialist (Protection)

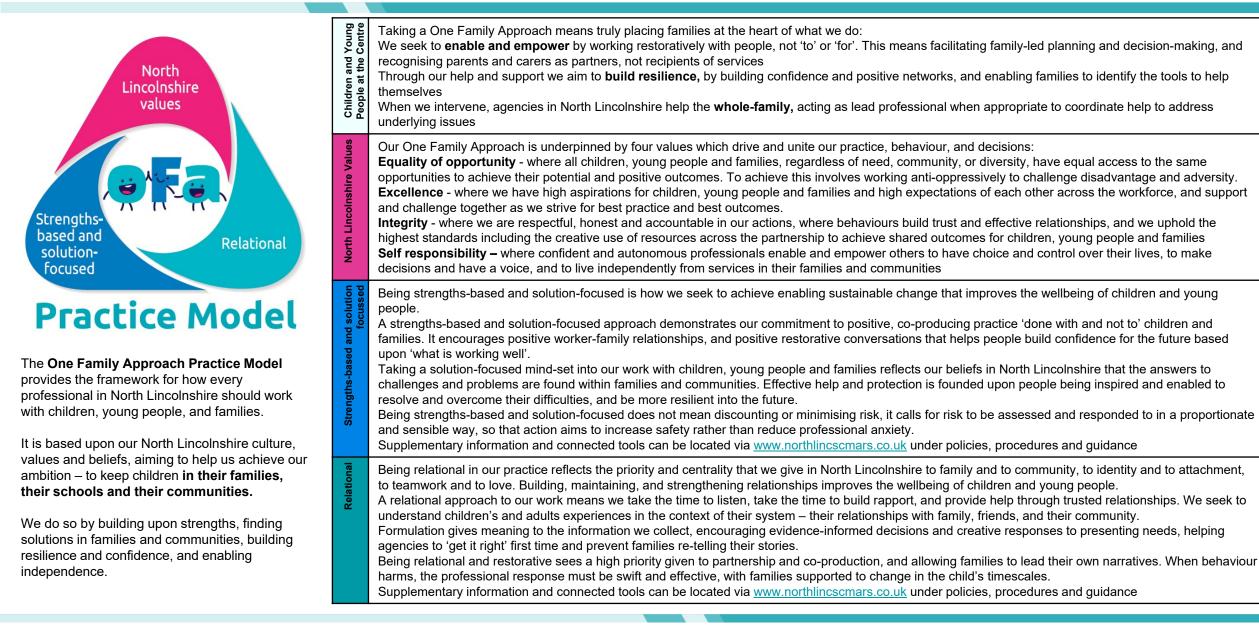
Where there are serious concerns, through early, swift, creative, flexible and responsive agency involvement/integrated working, children, young people and families are helped, supported and empowered to protect themselves and enable behaviour changes around the whole family that will contribute to reducing harm, enabling the family to remain together and independent in their community, leading to them being safe, well, prosperous and connected.

Within specific populations, schools, communities, community hubs and area wide for those who are identified as requiring help to protect themselves and/or others from harm Within specific populations through targeted, intensive home visiting and evidence based interventions

Enablers – Data, Intelligence, Workforce, Voice

NORTH LINCOLNSHIRE CHILDREN'S MARS BOARD/INTEGRATED CHILDREN'S TRUST SAFE WELL

One Family Approach – Practice Model



SAFE

WELL

PROSPEROUS

CONNECTED

Early Help in North Lincolnshire

Most children and families are resilient and thrive, knowing where to go for help and support when needed. But equally, any family or individual can experience difficulties and sometimes people need extra help to see them through challenging times. Professionals need to be alert to the signs of adversity and stress, and certain specific additional vulnerabilities that may increase the need for early help. Where a child:

- is disabled and has specific additional needs
- has special educational needs
- is a young carer
- · is showing signs of or engaging in anti-social or criminal behaviour
- is in a family circumstance presenting concerns for the child, such as substance abuse, adult mental health and domestic abuse
- · is showing early signs of abuse and/or neglect
- · is showing early signs of mental health issues, including self-harm
- is vulnerable to or experiencing child sexual exploitation, criminal exploitation by criminal gangs and organised crime groups such as county lines, serious youth violence, child trafficking, modern day slavery, online abuse, teenage relationship abuse, bullying, child on child sexual violence and harassment and harmful sexual behaviour and radicalisation (or other risks outside the home)
- · is living away from home, in care or a care leaver
- is vulnerable to Honour Based Abuse
- is vulnerable to Female Genital Mutilation and other forms of body mutilation
- or family have additional vulnerabilities e.g. cultural, immigration status, language, literacy, temporary accommodation, recent trauma, social exclusion

When early help is needed, we know that families want help from people and professionals that they know and trust. The One Family Approach gives the permissions for professionals, including those working with adult family members, to act early and provide or enable the help that is needed to address the issues behind presenting problems. In line with the organisational model and the One Family Approach Practice Model set out in this document, professionals should seek to enable families to find solutions, based upon their strengths, to improve outcomes and be independent from services. Professionals should know when and how to take the role of lead professional and make a plan for a child and their family, when they should access further help and support from their manager or partner agencies, and when to refer to social work services in line with the specialist level of need outlined within this document.

For families receiving coordinated early help from two or more agencies at 'targeted focused' level:

- The needs and strengths of the whole family should be captured in an early help assessment, undertaken by the lead professional, with a clear focus on the child
- · Early Help assessments and the outcome should be recorded on the online DASH system
- There should be a plan of enabling help, developed with the family, aimed at improving outcomes and reducing need, which is regularly reviewed with the family until no longer needed
- Early help should be provided with the consent of, and in partnership with families. The voices of children and adult members should be clear throughout.
- If progress for children is insufficient or if the help does not improve outcomes, other approaches should be taken. Supervision and peer support may help identify other, sometimes creative, solutions. If the needs of children escalate and require a specialist service in line with the levels of need set out in this document a referral should be made to children's social work services.
- Leaders in individual agencies should have appropriate systems in place to ensure effective oversight and quality assurance of early help work

The needs of children, young people and families do not easily fit into categories. Circumstances can change quickly, and over time a child's levels of needs and risks can vary depending upon the interplay and impact of the strengths, vulnerabilities, and risk factors that are present at any one time.

Making a judgement about level of need is not an exact science - this document seeks to provide clarity and guidance to support a consistent understanding of, and responses to, levels of need across the spectrum of services for children, but the key to 'getting it right for children' will always be an evidence-based professional judgement.

It may be the case that a child or young person appears to have needs largely at one level, but there is a specific risk factor that meets the criteria for a specialist assessment i.e. an acute incident and a referral to children's social work services is needed. Equally, there may be situations where an indicator at specialist level is present, but due to the presence of protective factors such as willingness to engage with support, it may be most appropriate for the child to receive services at a lower level via the trusted professional who has a trusting and established relationships with the family.

In making a professional judgement about level of need, and how to respond to provide help, there are a number of key questions that should be given consideration, whether undertaking an early help assessment or thinking about making a referral to children's services:

- · What are the individual needs and views of each child and young person in the family?
- How are the parents and adult family members, and what do they think needs to happen?
- What is the evidence of impact on the child, in relation to their health and development or harm/likely harm?
- · What is working well, and what was going on when things were better?
- What are the risks to the child if things don't change? What is the likelihood of this happening, and what would be the level of severity?
- What have you, and/or others, done to try and help? If help hasn't worked, what other ideas and approaches could make a difference?

When making a judgement about level of need and determining whether to make a referral to children's services, professionals should seek guidance and approval from their supervisor or safeguarding lead within their agency and follow any referral up in writing including sharing the early help assessment and plan. Where it appears that a child may be suffering, or at risk of suffering significant harm, children's services Single Point of Contact should be contacted immediately on **01724 296500 or via free phone number 0808 1689 667.**

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Children and families can seek the earliest help through universal services: a midwife, health visitor, a school nurse, at the local community hub, their GP, their school and other services and groups available to them in their communities or online.

All services should help support children and families to find their own solutions, this may include helping them access the internet for information, advice and guidance with regard to a specific issue, signposting them to help within their community, including helping them make contact with specific services - housing advice, debt management, support groups - and of course offer direct support and encouragement to build on strengths and make positive change.

Early Help Assessment - Services should offer an early help assessment to children and families who have additional needs over and above those they can help within the context of their own agency's core function. This will cover the child, the family/wider family and the environmental factors that have an influence upon the child's life. This assessment should be child centred and undertaken in partnership with the child and family and shared with them. It should in the first instance be used to shape the type of help and enable agencies to work together at the lowest possible level to offer strengths based and solution-focused early help and prevent escalation.

It is important when conducting an early help assessment to first gain consent and that the assessment engages and embraces the child and family, involving others as part of a wider multi-agency approach and plan to promote the child's wellbeing, promote wellbeing and resilience, and prevent needs and problems from escalating and becoming harmful. When working with other agencies, information should be shared appropriately in order to ensure the welfare and safety of the child.

Universal (Self Help and Enablement) - Within specific populations, communities, community hubs and area wide

- The majority of children in North Lincolnshire have their needs met by their parents and family members where there are positive/protective factors. Within the right conditions, with the right information, advice and guidance and through taking self responsibility, children and families actively participate in and are supported by their communities. They can make use of available information, amenities, settings and services that are accessible to all to help themselves to raise awareness, develop skills and resilience and enable behaviour changes that will contribute to them being safe, well, prosperous and connected (such as the GP, children's centre, school, health visitor, or local wellbeing hub).
- This support relies upon the skill and ability of the worker and their motivation to help within the context of their role to make every contact count. This can also involve the provision of advice, signposting and guidance.
- Universal Services have long(er) term involvement with children and families and play a key role in helping them throughout stages of life. Services are encouraged to help
 and support children and families to resolve need at this level.

Levels of Need – Universal (Self Help and Enablement) – Descriptors detailed in Appendix 2

Targeted (Focused and Prevention) - Within specific populations, communities, community hubs and area wide for those who seek out and/or are identified as requiring additional help via consultation / formulation

Targeted – informal

- Sometimes children and families need more structured and targeted help to prevent needs from escalating, and to support them through times that may be challenging.
- Children and families are entitled to equality of opportunity and through individual agencies or multi agencies/integrated working, children, young people are helped, supported and empowered to enable behaviour changes that will contribute to them being safe, well, prosperous and connected, preventing the need for more specialist help.
- At targeted informal level, one professional may be able to provide the extra help that is needed, or help the family to identify where to seek the right help, and then support them through, this could include welfare rights and debt management, health issues, or behaviour management strategies in the home. For instance a school nurse or learning mentor are encouraged to offer support where they can do so and where this does not necessitate formal assessment and planning. They should help children and families resolve any difficulties.
- · Services should use the early help assessment and framework to work with children and families and shape their work where this helps.

Targeted – formal – single or multi-agency

- At targeted formal level children's needs are such that a more structured support plan is required to co-ordinate the help needed to achieve agreed outcomes. It may be that the needs of the child are escalating and help at a targeted-informal level has not been sufficient, or that needs are reducing from a period of specialist intervention. At this level there may be concern about a number of risk factors but where the threshold for statutory social care intervention is not met. These factors may include ongoing lower level neglect, domestic abuse, adult or child mental / emotional health problems, substance misuse, adolescent vulnerabilities, anti-social and or risk taking behaviour, and it may be difficult to engage family members to create change. Children may also experience risks outside the home, for example exploitation, online abuse and bullying which may require a coordinated package of early help
- In such circumstances a multi-agency early help assessment should be undertaken to understand how best agencies can work together with the family to reduce the level of need. After the assessment the early help plan should be coordinated by a lead professional who takes responsibility for reviewing the plan.

Levels of Need – Targeted (Focused and Preventative) – Descriptors detailed in Appendix 2

For those children and families who are more vulnerable, where early help plans are not making sufficient positive difference and the child may be at risk of long term impairment to health and development and or where they are at risk of or have suffered significant harm:

Definition - Children in Need

"...is defined under the Children Act 1989 as a child who is unlikely to achieve or maintain a satisfactory level of health or development, without provision of services or a disabled child..."

(Children in Need may be assessed under section 17 in relation to their Special Educational Needs, disability, as a young carer, because they have committed a crime or because they are a child who is unaccompanied and seeking asylum)

Definition – Significant Harm

The Children Act 1989 introduced significant harm as the threshold that justifies compulsory intervention in family life and in the best interest of the children. Physical Abuse, Sexual Abuse, Emotional Abuse and Neglect are categories of significant harm.

Harm is defined as the ill treatment or impairment of health and development. It was defined in the Adoption and Children Act 2002 that it may also include impairment suffered from seeing or hearing the ill treatment of another.

"Whenever there is reasonable cause to suspect that a child is suffering or is likely to suffer significant harm. Working Together 2018 clarifies that the local authority shall make enquiries as they consider necessary to enable them to decide whether they should take any action to safeguard or promote a child's welfare. A strategy discussion with Police, Health and Education and any other agency identified as required should be held in order to determine the required next steps.

Agencies are required to refer to Children's Services and to provide information in writing to support referrals, in line with relevant Children's MARS procedures.

Referrals to Specialist / Social Work Services should be made to Children Services – Single Point of Contact on 01724 296500.

Out of office hours for Child Concern 01724 296555, free phone number 0808 1689 667.

Integrated Multi Agency Partnership

Social Work Services will within the context of the "Front Door" Integrated Multi Agency Partnership (IMAP) including police/education and health)share information to consider next steps on all contact/referrals.

The Single Point of Contact and IMAP will also triage incidents of domestic abuse where a) children live in the household or are affected by the domestic abuse; b) the police risk assessment determines them to be considered low/standard and or medium; c) they assess that these should be shared with Social Work Services.

This will be via the weekly triage meeting which will determine the next steps.

Where it is assessed that there is no, or no longer, a need for the service, children and families should be supported via locality based early help and where agreed through other levels of need as appropriate

If there is a dispute regarding cases these should be discussed and agreed or professionals can use the Children's MARS Policy and Procedures on Escalation and Resolution which outline the escalation process for forward resolution.

Specialist (Prevention) - Within specific populations, community hubs and area wide for those who are identified as requiring help to protect themselves and/or others from harm

- Where there are serious concerns, through swift, creative, flexible and responsive agency involvement/integrated working, children, young people and families are helped, supported and
 empowered to protect themselves and enable behaviour changes that will contribute to reducing harm, leading to them being safe, well, prosperous and connected.
- 1. This guidance focuses upon safeguarding concerns where a child may be in need, in need of protection or of being looked after as defined by statutory guidance. When there are significant concerns about the safety and wellbeing of a child, the child has been harmed or likely to be harmed, or universal and focused intervention has not created sufficient change and there is risk of long term significant impairment in terms of health and development an assessment should be completed under the Children Act 1989 to determine the needs of the child, giving regard to their wishes and feelings, and to then decide whether services should be provided as part of a child in need, child protection, or child in care plan.
- This also includes children who need to be accommodated because they have been abandoned.
- This includes children who face contextual risks outside of the family including Child Exploitation
- Specialist services can be provided to those with acute need where the goal is to create change and support them to manage with longer term support from universal provision and chronic need where they will require long term support i.e. those looked after, disabled children.
- The Risk Assessment Framework will be used to assess and manage risk.

Levels of Need – Specialist (Protection) – Descriptors detailed in Appendix 2

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Closing Statement and Contacts

Working together, we can make a real difference to the lives, experiences and outcomes of children and families in North Lincolnshire.

We will continually listen, learn, review and adapt to help to enable and support children and families to be safe, well, prosperous and connected and so children are in their families, in their schools and in their communities.

For supplementary information and connected tools or for further information or queries, please go to:

Web: www.northlincscmars.co.uk

Email: <u>mars@northlincs.gov.uk</u>

NORTH LINCOLNSHIRE CHILDREN'S MARS BOARD/INTEGRATED CHILDREN'S TRUST SAFE WELL

Appendices

NORTH LINCOLNSHIRE CHILDREN'S MARS BOARD/INTEGRATED CHILDREN'S TRUST SAFE WI

Appendix 1 - National and Local C

Early help means taking action to support a child and family at the earliest stage to improve their resilience and outcomes. All agencies are encouraged to work with children and families to improve outcomes within the context of their networks including wider family, friends, community, and the universal and local services who know the family. Doing this well will mean that we identify the children who need help at the earliest point and offer timely support to secure the child's health and wellbeing to support them to live within the family and to be safe, well, prosperous and connected.

Working Together to Safeguard Children 2018 places a statutory responsibility on all partner agencies to work together to identify children who need early help to reach their developmental milestones, experience emotional well-being and be safe in their family, in their school and in their community. Key points from Working Together 2018 in relation to early help are as follows:

- Where a child and family would benefit from coordinated support from more than one organisation or agency (e.g. education, health, housing, police) there should be an inter-agency assessment.
- These early help assessments should be evidence-based, be clear about the action to be taken and services to be provided and identify what help the child and family require to prevent needs escalating to a point where intervention would be needed through a statutory assessment under the Children Act 1989.
- A lead practitioner should undertake the assessment, provide help to the child and family, act as an advocate on their behalf and co-ordinate the delivery of support services.
- · Early Help assessments should be done with the consent and agreement of the family
- Early help services may focus upon improving family functioning and building the family's own capability to solve problems. This should be done within a structured, evidence-based framework involving regular review to ensure that real progress is being made.
- Some early help services may be delivered to parents but should always be evaluated to demonstrate the impact they are having on the outcomes for the child.

There is a requirement to publish a Threshold document which includes:

- The process for Early Help Assessment and the type and level of early help services to be provided
- The criteria under the auspices of the Children Act 1989, including level of need for when a case should be referred to the local authority children's social care for assessment and or for statutory services under:
 - Section 17 (children in need)
 - Section 47 (reasonable cause to suspect that a child who lives, or is found in their area is suffering or likely to suffer significant harm)
 - Section 31 (care orders)
 - Section 20 (duty to accommodate a child)
- Clear procedures and processes for cases relating to:
 - The abuse, neglect and exploitation of children
 - Children managed within the youth secure estate
 - · Disabled children

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Ofsted set out their expectations in relation to help and protection in their inspection framework, key points as follows:

- · Assessments (including early help assessments) are timely, updated, and proportionate to risk
- · They are informed by research and by the historical context and significant events for each child
- They result in direct help for families where needed and are focused on achieving sustainable progress for children
- · Help given to families is proportionate to the level of need
- Information-sharing between agencies and professionals is timely, specific, effective and lawful
- Children in need of help and/or protection have a plan setting out how they will be helped within the timescales appropriate for the child
- Where families refuse to engage, clear contingency plans are in place. Action is taken to avoid drift and delay
- Plans and decisions are reviewed

The Integrated Children's Trust has developed a framework for commissioning services for children and families, which is set out in the North Lincolnshire Children's Commissioning Strategy 2020/24. This is based very clearly on responding to the views of children and young people set out in the Children's Challenge 2020/24. These views also demonstrate that children and families expect to contribute to overcoming these challenges and see themselves as needing to take self-responsibility to find solutions.

Children tell us they want:

- · Adults to notice when things are troubling them
- To understand what is happening, to be heard and have that understanding acted upon
- To be able to develop ongoing, stable relationships of trust with those adults helping them
- To be treated with the expectation that they are competent rather than not
- · To be informed about and involved in decisions, concerns and plans
- · To be informed of the outcomes of assessments, decisions and reasons when their views have not been met with a positive response
- · Support in their own right, as well as a member of their family
- · To be provided with advocates to assist them in putting forward their views

Agencies included in the Children's MARS arrangements are encouraged to help and support children and families and build their capacity to create positive change and improve outcomes.

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Universal – Parenting Capacity	
 BASIC CARE, SAFETY AND PROTECTION Carers able to identify and provide for child's needs and protect from danger and harm EMOTIONAL WARMTH AND STABILITY Carers able to provide warmth, love, praise and encouragement 	 GUIDANCE, BOUNDARIES AND STIMULATION Carers provide positive guidance and boundaries Supports development through opportunities forinteraction and play
Universal - Environmental Factors	
 FAMILY HISTORY AND FUNCTIONING Supportive family relationships, including when parents are separated 	 FAMILY'S SOCIAL INTEGRATION Positive social, community and friendship networks Take part in community events and activities

HOUSING, EMPLOYMENT AND FINANCE

- Housing has basic amenities and appropriate facilities
- Appropriate levels of cleanliness/ hygiene are maintained

COMMUNITY RESOURCES

Able to identify and seek universal service entitlement

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Universal - Child's Development Needs

HEALTH

- Good physical health
- Adequate diet/hygiene/clothing
- Developmental reviews/immunisations up to date
- Developmental milestones met including:
 - Accessing health services when needed
 - Speech & Language
 - Height & weight within expected parameters
 - Healthy lifestyle
 - Sexual activity appropriate for age
 - Good state of mental/emotional health
 - No substance misuse (including alcohol)

EDUCATION & LEARNING

- Good attendance at school/college/training
- No significant barriers to learning
- Achieving key stages

EMOTIONAL & BEHAVIOURAL DEVELOPMENT

- Growing level of competencies in practical and emotional skills
- Good quality early attachments

IDENTITY

- Positive sense of self & abilities
- Demonstrates feelings of belonging & acceptance
- An ability to express needs

FAMILY & SOCIAL RELATIONSHIPS

- Stable & affectionate relationships with care givers
- Good relationships with siblings
- Positive relationships with peers

SOCIAL PRESENTATION

- Appropriate dress for different settings
- Good level of personal hygiene

SELF-CARE SKILLS

Age appropriate independent self-care/living skills

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Targeted - informal - Child's Development Needs

HEALTH

- Assessed development delay
- Missing/late immunisations or checks
- Minor concerns, about health including impact of low level mental/emotional health issues, diet, hygiene, or alcohol consumption (but not immediately hazardous)
- Disability requiring low-level support
- Starting to have sex with similar age group (under 16)
- Childhood obesity
- Sexual behaviours which cause concerns, behaviours are persistent, increasing in frequency, inequality in age, power developmental stage

EDUCATION & LEARNING

- Occasional missing from school, low risk identified
- Some non-attendance, poor punctuality
- At risk of fixed term exclusion or had a previous fixed term exclusion
- Not in education, employment or training
- Identified language and communication difficulties
- Not reaching educational potential

EMOTIONAL & BEHAVIOURAL DEVELOPMENT

- Low level emotional health issues requiring support / monitoring
- Substance misuse that is not immediately hazardous including alcohol

- Involved in behaviour seen as anti-social
- Low-level emotional and behavioural difficulties that may be linked to attachment and/or emotional development delay e.g. adopted child
- Involved in bullying behaviour, or victim of bullying

IDENTITY

- Some insecurities around identity
- May experience bullying around 'difference'

FAMILY & SOCIAL RELATIONSHIPS

- Age 16+ and living away from home
- Some support from family and friends
- Has some difficulties sustaining positive relationships
- Undertaking occasional caring responsibilities
- Low parental aspirations

SOCIAL PRESENTATION

- Can be over-friendly or withdrawn with strangers
- Personal hygiene starting to be a problem

SELF-CARE SKILLS

- Concerns about poor hygiene
- Slow to develop age appropriate self-care skills
- Overprotected/unable to develop independence

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Targeted - informal - Parenting Capacity	
 BASIC CARE, SAFETY AND PROTECTION Parental engagement with services may be inconsistent Parent requires advice and help with parenting Low-level concerns about neglect Professionals are beginning to have some concerns about substance misuse (including alcohol) by adults within the home Some exposure to inappropriate situations in home/community/online Teenage parent(s) Vulnerability to child exploitation or other risks outside the home including online Parental involvement in criminality/ substance misuse 	 EMOTIONAL WARMTH AND STABILITY Inconsistent parenting Parental mental health not impacting upon care Child perceived negatively by parent GUIDANCE, BOUNDARIES AND STIMULATION May regularly have different carers Inconsistent boundaries offered Anti-social behaviour in family Carers provide some stimulation Few opportunities for new experiences
Targeted - informal - Environmental Factors	
 FAMILY HISTORY AND FUNCTIONING Parents have relationship difficulties which may affect the child Infrequent or short duration of domestic abuse, controlling behaviour, aggression and physical not requiring medical treatment – evidence of some factors which may increase risk (i.e. previous history, unborn baby/young children, not engaging with or involved with services) Experienced loss of significant adult May look after younger siblings Parent has health difficulties Previous social care referral 	 HOUSING, EMPLOYMENT AND FINANCE Families affected by low income or unemployment Parents have limited formal education Frequent house moves / poor housing Family seeking asylum, accessing help FAMILY'S SOCIAL INTEGRATION Family may be new to area Some social exclusion in the community Low-level victimisation by others Vulnerabilities to grooming and exploitation
	 COMMUNITY RESOURCES Adequate universal resources but family may not access them at the right time

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grog stage senemane	Contonico
ss to books, toys	 Experienced the death of a
not in education, employment or training (NEET)	member
EHAVIOURAL DEVELOPMENT	Parental mental ill health ir
alth and development raising concerns (including due to self-harm)	attempts
ngwithfeelings	SOCIAL PRESENTATION
behaviours that may be linked to early experiences, including attachment difficulties	Clothing regularly inadequation
f sexual activity (13–14)	Hygiene problems
ubstance misuse (including alcohol)	Body language and genera
Illying behaviour	relationships
e sexual behaviour including online and via social media	SELF-CARE SKILLS
haviour	Poor self-care skills for age
o criminal and/or sexual exploitation and other risks outside the home	Able to care for self

Sexual behaviours which are escalating in frequency, where there is a level of risk to the health and safety of the child • or others

EDUCATION & LEARNING

- Short term exclusion or persistent missing fromschool, poor school attendance
- At risk of permanent exclusion or previous permanent exclusion •
- Identified learning needs and may have Education Health and Care Plan (EHCP) •
- Not achieving key stage benchmarks ٠
- Limited access •
- Persistently no

EMOTIONAL & BE

- Emotional hea
- **Difficulty copin**
- Challenging be
- Early onset of
- Hazardous sul
- Persistent bull
- Inappropriate : •
- Offending beh •
- Vulnerable to criminal and/or sexual exploitation and other risks outside the home

IDENTITY

- Subject to discrimination
- Significantly low self-esteem
- Developing extremist views
- Vulnerability to child exploitation and/or friends with others who are vulnerable

FAMILY & SOCIAL RELATIONSHIPS

- Peers also involved in anti-social behaviour •
- Regularly cares for another family member •
- Involved in conflicts with peers/siblings ٠
- Family relationships under severe stress .
- Older siblings / family members involved in criminality •
- Older siblings / family members serving custodial ٠ sentence
- a parent or close family
- including self harm and suicide
- quate or unwashed
- ral presentation impacts on
- ge hygiene

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SAFE WELL PROSPEROUS CONNECTED

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Appendix 2 - Levels of Need – Targeted (Focused and Preventative) – Descriptors 3

Targeted - formal - Child's Development Needs

HEALTH

- Concerns around mental / emotional health / self harm
- Has some assessed or physical development delay that may be connected to neglect ٠
- Missed planned health appointments •
- Concerns about diet, hygiene, clothing •
- Substance misuse impacts negatively on their ability to make positive informed choices (e.g. unprotected sex) •
- Disability requiring significant support services •

Targeted - formal - Parenting Capacity

BASIC CARE, SAFETY AND PROTECTION

- Parent is struggling to provide adequate basic care
- Parental learning disability impacting on parent's ability to meet the needs of the child
- Parental substance misuse (including alcohol) impacting on parent's ability to meet the needs of the child
- Parental mental health impacting on parent's ability to meet the needs of the child
- Previously subject to statutory interventions
- Teenage parent(s) with little support
- Child/parent previously looked after

EMOTIONAL WARMTH AND STABILITY

Child often scapegoated

.

- Child is rarely comforted when distressed
- Receives inconsistent care
- Has few or no other positive relationships

GUIDANCE, BOUNDARIES AND STIMULATION

- Few age appropriate toys in the house
- Parent ignores disputes between siblings

Targeted - formal - Environmental Factors

FAMILY HISTORY AND FUNCTIONING

- Frequent and short durations of domestic abuse, controlling behaviour, aggression and physical not requiring medical treatment evidence of a number of factors which may increase risk (i.e. previous history, unborn baby/young children, not engaging with or involved with services)
- Acrimonious divorce/separation, ongoing conflict
- Family members have physical and mental health difficulties
- Parental involvement in crime
- Evidence of problematic substance misuse (including alcohol)

HOUSING, EMPLOYMENT AND FINANCE

- Overcrowding, temporary accommodation, homelessness, unemployment
- Poorly maintained bed/bedding, home conditions poor
- Serious debts/poverty impacting on ability to care for child

FAMILY'S SOCIAL INTEGRATION

- Family socially excluded, or part of a risky network
- Escalating victimisation

COMMUNITY RESOURCES

- The family do not engage positively with the community
- Parents unable or unwilling to access universal services

Appendix 2 - Levels of Need – Specialist (Protection) - Descriptors

Specialist – Child's Developmental Needs		
HEALTH Has severe/chronic health problems (including mental/emotional and/or physical health) Persistent substance misuse (drugs and alcohol) Unexplained or suspicious injury Concerns that children are suffering significant physical, emotional or sexual harm Non-organic failure to thrive Obesity Fabricated / Induced illness Early teenage pregnancy Concealed or denied pregnancy Concealed or denied pregnancy At risk of FGM or breast ironing Dental decay and no access to treatment At risk of FGM or breast ironing Dental decay and no access to treatment At risk of sexual exploitation/abuse Sexual activity under the age of 13 Disability requiring highest level of support Harmful Sexual Behaviour towards others where sexual behaviours are excessive, compulsive, coercive or threatening, may involve secrecy or trickery. Significant power/age imbalance At risk of physical harm as a result of experiencing domestic abuse, exploitation, bullying and / or other risks outside the home IDENTITY Experiences persistent discrimination Is socially isolated and lacks appropriate role models Alienates self fromothers Distorted self-image Extremist views or behavior <th> FAMILY & SOCIAL RELATIONSHIPS Looked after child Is a privately fostered child Care leaver Family breakdown blamed in some way on child's behavioural difficulties Is a young carer for a family member Adoption breakdown Forced marriage of a minor Is at risk of honour based abuse EDUCATION & LEARNING No education provision Permanently excluded from school History of previous exclusions Significant developmental delay due to neglect/poor parenting </th> <th> EMOTIONAL & BEHAVIOURAL DEVELOPMENT Regularly involved in anti-social/criminal activities Puts self or oers in danger through behaviour Endangers own life through self harm/substance misuse including alcohol/eating disorder/suicide attempts including online/through social media Displays or experiences obsessive/compulsive behaviours which have a harmful impact on daily life At risk of or being sexually exploited At risk of or being criminally exploited Experiencing risks outside the home including online Frequently goes missing from home/school/care Child has been reported to have significantly harmed another person At risk of or experiencing serious youth violence including knife crime Significant attachment problems and/or severe emotional development delay SOCIAL PRESENTATION Poor and inappropriate self-presentation SELF-CARE SKILLS Lack of age-appropriate self-care skills Neglects to use self-care skills due to alternative priorities, e.g. substance misuse Unaccompanied asylum seeker </th>	 FAMILY & SOCIAL RELATIONSHIPS Looked after child Is a privately fostered child Care leaver Family breakdown blamed in some way on child's behavioural difficulties Is a young carer for a family member Adoption breakdown Forced marriage of a minor Is at risk of honour based abuse EDUCATION & LEARNING No education provision Permanently excluded from school History of previous exclusions Significant developmental delay due to neglect/poor parenting 	 EMOTIONAL & BEHAVIOURAL DEVELOPMENT Regularly involved in anti-social/criminal activities Puts self or oers in danger through behaviour Endangers own life through self harm/substance misuse including alcohol/eating disorder/suicide attempts including online/through social media Displays or experiences obsessive/compulsive behaviours which have a harmful impact on daily life At risk of or being sexually exploited At risk of or being criminally exploited Experiencing risks outside the home including online Frequently goes missing from home/school/care Child has been reported to have significantly harmed another person At risk of or experiencing serious youth violence including knife crime Significant attachment problems and/or severe emotional development delay SOCIAL PRESENTATION Poor and inappropriate self-presentation SELF-CARE SKILLS Lack of age-appropriate self-care skills Neglects to use self-care skills due to alternative priorities, e.g. substance misuse Unaccompanied asylum seeker

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Specialist – Parenting Capacity	
BASIC CARE, SAFETY AND PROTECTION	EMOTIONAL WARMTH AND STABILITY
Parents unable to provide "good enough" care	Parents provide inconsistent, emotional warmth and are highly
Parents' mental health problems or substance misuse significantly impact upon care of the child	critical or apathetic towards child
Parents unable to care for previous children resulting in removal/alternative carers	Child is rejected or abandoned
There is regular instability and violence in the home	Child is scapegoated in comparison to siblings
Parents are involved in crime that impacts upon the care of the child	
Parents unable/unwilling to keep child safe	GUIDANCE, BOUNDARIES AND STIMULATION
Extremist views or behaviour	No effective boundaries set by parents
persistent domestic abuse including referral to Multi Agency Risk Assessment Conference,	Regularly behaves in an anti-social way in the
frequent aggression /violence requiring medical treatment. some factors may increase risk such as	neighbourhood
previous history, unborn baby, young children, not seen	Child beyond parental control
Have sustained non accidental injuries	Subject to a parenting order which may be related to their
Forced marriage of a minor	child/young person's criminal behaviour, antisocial behaviour or
Is at risk of honor based abuse	persistent absence from school
Fabricated/induced illness	Pro criminal families
Parental involvement in serious and organised crime	

Appendix 2 - Levels of Need – Specialist (Protection) – Descriptors 3

Specialist – Environmental Factors	
 IDENTITY Significant parent discord Child looked after by a carer in line with Private Fostering Regulations Harmful relationships with extended family Parents are deceased and there are no family/friends options Parents are in prison and there are no family/friends options Children having contact with an adult who poses a risk of harm. Friends with children considered at high risk of/experiencing exploitation 	 HOUSING, EMPLOYMENT AND FINANCE Physical accommodation places child in danger Family home is cuckooed No fixed abode or homeless Multiple house moves Extreme poverty/debt impacting on ability to care for child FAMILY'S SOCIAL INTEGRATION Family socially excluded, including rejection by community COMMUNITY RESOURCES Unwilling or unable to access community support
	 Restricting and refusing intervention from services

Social Work Services - Threshold Criteria for Care:

- Child has been abandoned and there are no family/ friends options
- Parents are deceased and there are no family/friends options
- Parents are in prison and there are no family/friends options
- Parents in hospital and no family and friend options
- Child whose welfare and development can only be safeguarded through provision of accommodation outside of the family/friend network
- Child is beyond parental control and there are no family/friends options
- Meets criteria for secure accommodation
- Child remanded to Local Authority accommodation/youth detention accommodation
- Unaccompanied asylum seeking children who require accommodation
- Eligible & Relevant Care Leavers
- Children and young people whose adoption placement has broken down and there is no family or friend options.

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